COUNTERVAILING / INITIATION

DGTR opens anti-subsidy probe into uncoated writing and printing paper from Indonesia

DGTR opens a countervailing duty investigation into uncoated writing and printing paper from Indonesia, where the applicant alleges 23 subsidy programs.

THE DIRECTORATE General of Trade Remedies has initiated an anti-subsidy (countervailing duty) investigation concerning imports of uncoated writing and printing paper originating in or exported from Indonesia. The initiation notification is dated September 30, 2026.

KEY FACTS

MEASURE
Countervailing

STAGE
Initiation

COUNTRIES
Indonesia

DATED
September 30, 2026

REFERENCES

Case No. CVD/OI/004/2026

F. No. 6/32/2026-DGTR

CG-DL-E-07102026-276911

HS CODES 10

4802	4802 20 90
4802 54 20	4802 55 10
4802 55 90	4802 56 90
4802 57 10	4802 57 90
4802 61 10	4802 61 90

DGTR opens anti-subsidy probe into uncoated writing and printing paper from Indonesia

Case No. CVD/OI/004/2026 · Initiation · September 30, 2026

The Directorate General of Trade Remedies has initiated an anti-subsidy (countervailing duty) investigation concerning imports of uncoated writing and printing paper originating in or exported from Indonesia. The initiation notification is dated September 30, 2026.

The application was filed by the Indian Paper Manufacturers Association, with data from Bilt Graphic Paper Products Limited and West Coast Paper Mills Limited and the support of five other Indian producers. The product is uncoated paper of up to 150 GSM made purely from virgin wood pulp, for writing, printing and graphic uses, mainly imported under heading 4802. A list of 19 paper types, including cut-size copier paper, newsprint and paper made from recycled pulp or agro-waste, is excluded.

The applicant alleges 23 subsidy programs in Indonesia, including the provision of standing timber, land and electricity at less than adequate remuneration, a log export ban, tax and VAT incentives, Special Economic Zone benefits, export incentives and preferential loans. Consultations with the Government of Indonesia were held on September 22, 2026. The Authority will also investigate any other subsidies found to exist or availed during the injury period.

The period of investigation is April 1, 2025 to March 31, 2026. Prima facie, subject imports rose, make up about two-thirds of total imports, and were priced below the domestic industry's selling price and, in the period of investigation, below its cost of sales, with financial losses for the industry. The Authority will determine the existence, degree and effect of the alleged subsidization and recommend the anti-subsidy duty, if any, adequate to remove injury; interested parties are to respond on the SETU portal within the time limits set in the notification.

Measure	Countervailing
Stage	Initiation
Case number	Case No. CVD/OI/004/2026
File number	F. No. 6/32/2026-DGTR
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Product	Uncoated Writing and Printing Paper
What it covers	Uncoated paper made purely from virgin wood pulp, of a kind used for writing, printing and graphic purposes, including non-perforated punch card and punch tape paper, in sheets, rolls, reels or other forms with GSM up to and including 150; it includes maplitho, wood-free, offset, notebook and similar papers. Excluded are, among others, paper above 150 GSM, cut-size copier paper, currency note, airmail, bank and cheque, stamp, tissue, kraft and poster paper, newsprint, and writing and printing paper made from recycled pulp or agro-waste. The customs classification is indicative only.
Customs codes	4802, 4802 20 90, 4802 54 20, 4802 55 10, 4802 55 90, 4802 56 90, 4802 57 10, 4802 57 90, 4802 61 10, 4802 61 90
Countries	Indonesia
Applicant	Indian Paper Manufacturers Association (IPMA), with data from Bilt Graphic Paper Products Limited and West Coast Paper Mills Limited
Period of investigation	1st April 2025 to 31st March 2026
Injury period	1st April 2022 to 31st March 2023, 1st April 2023 to 31st March 2024, 1st April 2024 to 31st March 2025 and the period of investigation
Findings	• The application is supported by Andhra Paper Limited, Century Pulp and Paper, JK Paper Limited, Orient Paper & Industries Limited and Star Paper Mills Limited; the Authority holds that the applicant domestic producers account for a major proportion of Indian production and meet Rule 6(3) of the Anti-Subsidy Rules. • The applicant alleges 23 subsidy programs of the Government of Indonesia, grouped as provision of goods and services at less than adequate remuneration (including standing timber, a log export ban, land and electricity), tax and VAT incentives, Special Economic Zone incentives, export incentives and preferential loans from Bank Mandiri. • Pre-initiation consultations with the Government of Indonesia were held on September 22, 2026, and its written comments are on record. • Prima facie, on the basis of transaction-wise import data from the Directorate General of Systems and Data Management, subject imports increased in the period of investigation in absolute terms and relative to Indian production and consumption, and account for about two-thirds of total imports of the subject goods. • The landed price of subject imports declined over the injury period, stayed below the domestic industry's selling price in each year and

fell below its cost of sales in the period of investigation, suppressing and depressing domestic prices.
- The domestic industry incurred financial losses in the period of investigation, its return on capital employed declined steeply and its inventories increased.

Recommendation

The Authority initiates an anti-subsidy investigation under Section 9 of the Customs Tariff Act, 1975 read with Rule 6 of the Rules, to determine the existence, degree and effect of the alleged subsidization and to recommend the anti-subsidy duty that would be adequate to remove injury to the domestic industry.

Time limits

- Interested parties to comment on the product under consideration and any proposed PCNs: within 15 days from the date of transmission of the intimation letters, running concurrently with the main time limit
- Interested parties to file questionnaire responses and submissions (confidential and non-confidential versions) on the SETU portal under case ID CVD/OI/004/2026: within 37 days from the date of transmission of the intimation letters, containing the non-confidential version of the application and the questionnaires, to the known interested parties and the diplomatic representatives of the subject country
- Comments on confidentiality claimed by other interested parties: within 7 days from the date of circulation of the non-confidential version of the documents
- Requests for extension of time: at least one day before the original deadline

The notification (PDF, 752 KB)

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